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WALES

Bwrdd Iechyd Prifysgol
Abertawe Bro Morgannwg
University Health Board



Meeting Date	28th March 2019	Agenda Item	5.4
Report Title	Update on Local Authority Partnerships		
Report Author	Aileen Flynn, Head of Strategic Partnerships		
Report Sponsor	Siân Harrop-Griffiths, Director of Strategy		
Presented by	Siân Harrop-Griffiths, Director of Strategy		
Freedom of Information	Open		
Purpose of the Report	The purpose of this report is to provide an overview of the progress made over the past six months in relation to the Western Bay Regional Partnership Board and the Public Services Boards' from the Health Board's perspective.		
Key Issues	<p>In March 2018 the Board signed-off the Western Bay Regional Partnership Board's Area Plan and the 3 Public Services Boards' Wellbeing Plans as part of the Health Board's statutory requirement to work in partnership as outlined in the Social Service and Wellbeing (Wales) Act 2014 and the Wellbeing of Future Generations (Wales) Act 2015.</p> <p>A report was presented to the Board in September 2018 outlining progress over the first half of 2018-19. This report provides an update on the progress made since September 2018 on the Area Plan and Wellbeing Plans. It highlights the progress made which contributes to the Health Board's objectives and service transformation agenda.</p> <p>This has been an exceptional year due to the Bridgend Boundary change and normal reporting and wellbeing action plans have not yet been completed owing to the scale of work required for the boundary change programme. Therefore a further report will be prepared for the Board in May 2019 to fully outline partnership plans for 2019-20.</p>		
Specific Action Required (please ✓ one only)	Information	Discussion	Assurance
			✓
Recommendations	<p>Members are asked to:</p> <ul style="list-style-type: none"> • NOTE the progress made on implementation of the priorities of the Western Bay Programme and Regional Partnership Board to date; • NOTE the work underway to implement the review of the Western Bay Programme in the light of the Bridgend Boundary change; • NOTE the work underway with Public Services Boards on their wellbeing plans • NOTE that a further report will be brought to the Board in May 2019 on partnership plans for 2019-20 		

UPDATE ON LOCAL AUTHORITY PARTNERSHIPS

1. SITUATION

As part of the Health Board's statutory requirement to work in partnership as outlined in the Social Services and Wellbeing (Wales) Act 2014 and the Wellbeing of Future Generations (Wales) Act 2015 the Board signed off The Western Bay Regional Partnership Board's Area Plan and the 3 Public Services Boards' Wellbeing Plans in March 2018. These are the key local authority partnerships for the Health Board, although we also participate in a wider range of partnerships, including:

- Supporting People Regional Consultative Committee
- Substance Misuse Area Planning Board
- Together for Mental Health Local Partnership Board
- Sexual Assault Referral Services Steering Group
- Youth Justice and Early Intervention Service Management Board
- Health and Housing Group
- Community Safety Partnerships

This report provides an overview of the progress made since September 2018 in relation to the Western Bay Regional Partnership Board and Public Services Boards.

2. BACKGROUND

Western Bay Programme & Regional Partnership Board

The Social Services and Wellbeing (Wales) Act 2014 requires that local authorities and Local Health Boards must jointly carry out an exercise known as a Population Assessment and then produce a joint [Western Bay Area Plan](#) in response to the findings in the Population Assessment. The Population Assessment was published in April 2017, as required by the Act, and the Area Plan was published in April 2018, following approval by the Health Board and Local Authority Cabinets in March 2018. Due to the Bridgend Boundary Change this consists of a 5 year direction of travel and a one year action plan. The Area Plan sets out how the Western Bay Regional Partnership Board (RPB) (of which the Health Board is a statutory partner along with the three Local Authorities in the area) has responded to the findings of the Western Bay Population Assessment. It is the overarching regional plan for integrated health and social care joint working.

The Area Plan is an important planning tool which will be a reference point for future funding decisions and monitoring the work the Regional Partnership. It is clear that Welsh Government are increasingly directing funding via Regional Partnership Boards – in addition to the Integrated Care Fund (ICF) - allocation (which now includes significant allocations of both revenue and capital funds) which has been allocated via these Boards for a number of years. All proposals for Transformation Fund monies (e.g. further development of Clusters) must be signed off by the RPB.

In 2018 the Regional Partnership Board commissioned the Institute of Public Care (IPC) to undertake a review of the current Western Bay Programme in light of the

Bridgend Boundary Change. The ensuing report proposed a new vision and focus for the work of the Partnership going forward and a new set of governance and working arrangements in line with this. A number of workshops have taken place with partner organisations to agree the new Western Bay structure, which was approved by the RPB in January 2019, attached as Appendix 1. Following Bridgend Boundary Change from 1st April 2019, the Regional Partnership Board will be called the West Glamorgan RPB.

“A Healthier Wales” the long term plan for health and social care in Wales was published by Welsh Government in the spring of 2018 in response to the Parliamentary Review of Health and Social Care. The Plan places increasing significance on the role of Regional Partnership Boards, and the Health Board is considering, with our local authority partners, how we can best organise ourselves to meet the requirements of A Healthier Wales. A Regional Transformation Offer with ABMU, NPT and Swansea Councils “Our Neighbourhood Approach” has been approved by Welsh Government and funding confirmed of £5,920,840 up until 31st March 2020. The Our Neighbourhood Approach focusses on developing a seamless and integrated place based approach to care in two areas within Swansea and Neath Port Talbot, and is separate and distinct from, although complimentary to, the whole system cluster approach which has also been funded.

Public Services Boards’ Wellbeing Plans

There are three Public Services Boards currently in the Health Board area, whose purpose is to improve the economic, social, environmental and cultural wellbeing by strengthening joint working across all public services. Each Public Services Board (of which the Health Board is a statutory partner alongside the Fire & Rescue Service, Natural Resources Wales and respective Local Authorities) prepared a wellbeing assessment which was published in May 2017 and based on these developed Wellbeing Plans which were published by May 2018 (web links listed below). These were approved by the Health Board and respective local authority Cabinets in March and April 2018.

[Neath Port Talbot Well Being Plan](http://www.nptpsb.org.uk/) <http://www.nptpsb.org.uk/>

[Bridgend Well Being Plan](#)

[Swansea Well Being Plan](#)

The table below outlines the wellbeing objectives agreed by each of the Public Services Boards in the ABMU area:

Bridgend	Neath Port Talbot	Swansea
Best start in life	Support children in their early years, especially children at risk of adverse childhood experiences	Early years: children have the best start in life to be the best that they can be
Support communities to be safe and cohesive	Create safe, confident and resilient communities, focusing on vulnerable people	Strong communities: to build strong communities with a sense of pride and belonging
Healthy choices in a healthy environment	Value our green infrastructure and the contribution it makes to our wellbeing	Working with nature: to improve health, supporting biodiversity and reduce our carbon footprint
	Put more life into our later years – ageing well	Live well, age well: to make Swansea a great place to live and age well
Reduce social and economic equalities	Promote wellbeing through work and in the workplace	
	Tackling digital exclusion	

ABMU Health Board’s Wellbeing Objectives

In addition to working with its statutory partners and other stakeholders to develop Wellbeing Plans through Public Services Boards the Health Board also has a statutory requirement to publish its own Wellbeing Objectives. It must clearly set out its wellbeing objectives and the steps we are taking to meet them, including how the five ways of working and seven national wellbeing goals have been used to inform the setting of the objectives and steps. The draft wellbeing objectives for ABMU Health Board were agreed in 2017.

The Health Board agreed its final wellbeing objectives through the approval of the Organisational Strategy in November 2018. These are:

- Giving every child the best start in life
- Connecting communities with services and facilities
- Maintaining health, independence and resilience of communities of individuals, communities and families

The Future Generations Commissioner is currently reviewing the progress of the wellbeing objectives across Wales. ABMU along with other statutory bodies recently submitted a detailed Reflection Tool measuring our progress in 2017/18 against the objectives and the five ways of working. The publication of the All Wales reflection tool report is expected in July 2019. However feedback from ABMU staff who attended a recent national workshop on this indicates that ABMU are on a par with partner

authorities and performing well nationally. The final published report will be brought to the Board in September 2019 as part of the six monthly report on partnerships.

Following on from this ABMU are undertaking the more recent journey checker the Simple Changes Grid developed by the Future Generations Commissioner to track progress against all 82 objectives. The purpose of this is to measure how public bodies have embedded the Act within organisations and will be submitted on 29th March 2019.

3. ASSESSMENT

Western Bay Programme & Regional Partnership Board

The Western Bay Area Plan has 12 key regional priorities; the Plan and its associated actions are reviewed on an annual basis. The table below summarises the progress made since the previous Partnership Update Report in September 2018, with particular emphasis on the benefits/key issues for the Health Board.

Key Regional Priority	Summary Update on Progress
Older People	
<p>Priority 1) Develop & maintain a sustainable range of services that meet demand, enabling individuals to remain at home while maintaining their independence for as long as possible & receiving appropriate support at times of need</p>	<p>Continuation of the joint agency Community Resource Teams (CRT), funded from Integrated Care Funding and statutory partner contributions via a Section 33 agreement.</p> <p>Investment of further ICF resources in 2018-19 to put in place additional components of the agreed optimum model for Community Resource Teams.</p> <p>In line with “A Healthier Wales” and the opportunities to submit a proposal against the £100m Transformation Fund to take this vision for health and social care forward, Our Neighbourhood Approach proposal was developed by ABMU Health Board, Swansea Council and Neath Port Talbot County Borough Council. This has been approved and funding confirmed of £5,920,840 up until 31st March 2020.</p>
<p>Priority 2) Develop and provide a range of future accommodation options to meet demand & enable people to remain independent for as long as possible</p>	<p>The Health & Housing Group (H&H) have undertaken a mapping exercise of all extra care and supported accommodation across the ABMU area so that the HB can identify potential alternative placements for patients who are unable to return home.</p>

Key Regional Priority	Summary Update on Progress
	<p>Following on from this it was agreed at the January Health & Housing Group meeting that the remit of the mapping exercise needs to be expanded. Swansea have already engaged a consultancy firm to undertake a similar piece of work and it has been agreed that this report can be broadened to meet the West Glamorgan needs. The report is expected to be completed in July 2019.</p>
<p>Priority 3) Develop community resilience and cohesion to tackle social isolation in areas where older people live</p>	<p>The Health Board is continuing to identify this as one of the priority areas for voluntary sector grant monies and approving appropriate bids to assist with this as part of the grant panel process.</p> <p>ICF monies have also been allocated towards this.</p> <p>ABMU representatives continue to actively engage in the Developing Resilient Communities Groups.</p>
<p>Priority 4) Develop an optimum model for older people's mental health services (including relevant components of the Welsh Government All Wales Dementia Strategy / Plan</p>	<p>There are now 34 funded projects delivering against the Dementia Action Plan across Western Bay.</p> <p>A Dementia Task Force has been established to develop a regional strategy and to review funding applications. It will meet in April with ABMU Director of Nursing as Strategic Lead. Mapping and gapping of existing services is ongoing but will be managed through the Task Force.</p> <p>A Dementia ICF workshop was held in December to discuss ICF reporting and consistency of outcome measures. A Dementia Conference has been arranged for mid-March.</p> <p>An Older People's Mental Health Services (OPMHS) Implementation Group has been established to agree the modernisation of OPMHS across West Glamorgan.</p>
<p>Children & Young People</p>	
<p>Priority 1) Develop a better range of services for all children with emotional</p>	<p>As of March 2019 the compliance against the Welsh Government target for routine</p>

Key Regional Priority	Summary Update on Progress
<p>difficulties & wellbeing or mental health issues including transition and single point of access to services</p>	<p>assessments in specialist Child & Adolescent Mental Health Services (CAMHS) across ABMU was 82%. This has been achieved through waiting list initiatives funded both by the Health Board via vacancy slippage monies and Welsh Government waiting list monies.</p> <p>CAMHS Liaison Workers have been funded through ICF in each LA's Children's services intake teams.</p> <p>Funding of £100k has been secured from Mental Health Transformation monies to fund a low level support service to improve Children & Young People's mental and emotional health.</p> <p>A multiagency plan to reorganise CAMHS from 3 to 1 integrated team is planned for implementation in 2019-20.</p>
<p>Priority 2) Develop robust multi-agency arrangements for children with complex needs</p>	<p>The number of children & young people waiting to access Primary CAHMS has reduced significantly over the last 12 months, assisted by the liaison workers identified above.</p> <p>Multi Agency Placement Support Service (MAPSS) has been supported, with secondment of specialist, CAMHS psychologist to support Children & Young People in care and prevent placement breakdowns, funded by ICF.</p> <p>Steering Group is continuing to implement the changes from the external review to improve timeliness and consistency of funding of placements.</p>
<p>Mental Health</p>	
<p>Priority 1) Commence implementation of the agreed optimum model for Adult Mental Health services, as outlined in the Western Bay Strategic Framework for Adults with Mental Health problems</p>	<p>The Strategic Framework has been signed off by Regional Partnership Board and Health Board in November 2018.</p> <p>A multi-agency Implementation group for the Strategic Framework has been established to formalise the optimum model and agree priorities for implementation.</p>

Key Regional Priority	Summary Update on Progress
	ICF resources bid is being finalised for dedicated Project Management resource to take this work forward (as well as to support the OPMHS and Learning Disability frameworks).
Priority 2) Ensure placements for people with complex needs are effective, outcome based & appropriate	Placements with external providers reviewed and contract arrangements standardised, ensuring clients' needs and services provided are aligned, resulting in significant cost savings.
Learning Disabilities	
Priority 1) Develop age blind, person centred models of care to ensure prevention and early intervention through multi-disciplinary services, by remodelling services away from establishment based care into community based services	A commissioning framework of Learning Disabilities services has been agreed with the 3 Health Boards and discussions held with partner local authorities. A multi-disciplinary modernising learning disability services workshop is taking place in March to map the provision of current services and identify gaps in provision.
Carers (cross cutting theme)	
Priority 1) Ensure work continues to promote early recognition of all Carers so that they are signposted to information and support in a timely manner	<p>Ongoing projects have been established to identify Young Carers in primary, secondary and tertiary education throughout the Western Bay footprint.</p> <p>ICF continues to support voluntary sector provision including Carers workers in hospitals. Swansea Carers Centre Hospital Outreach have met with 188 carers across hospital settings. Both the Bridgend Carers Centre Integrated Carers Support Worker at POW Hospital and Neath Port Talbot Carers Centre Transfer of Care and Liaison Service at NPT Hospital continue to provide information, support and signposting to Carers and raise Carers Awareness amongst Hospital staff.</p> <p>A Carers Awareness GP accreditation scheme is in development.</p>
Priority 2) Develop and continue to provide information, advice, assistance and support to all Carers enabling them to make informed choices and maintain their own health and wellbeing	ICF has been used to support a range of Carers events and outreach events to identify Carers and support them in their caring role and looking after themselves.

Key Regional Priority	Summary Update on Progress
	<p>The three voluntary sector Carers Services are working directly with Primary Care practices to provide information and advice. Bridgend Carers Centre has employed 3 Link Workers to work with East, North and West Cluster Networks, while Swansea Carers Centre hold 'Help desk' sessions in GP clusters.</p>
<p>Priority 3) Co-produce with all Carers on an individual and strategic basis so that their contribution is acknowledged and their voices are heard</p>	<p>A joint Carers Service, ABMU and Neath Port Talbot County Borough Council 'Have your Say' event was held in November.</p> <p>Carers elected to sit on Regional Partnership Board. Western Bay Citizen's Panel has carers and services users on it and is developing a co-production framework for Western Bay.</p> <p>Following the IPC review of the Western Bay Programme the Regional Partnership Board have agreed that coproduction with service users and carers will be embedded in all the new West Glamorgan's RPB's work. The new approach will widen its remit to provide citizens with the opportunity to sit on individual project/programme boards.</p> <p>The RPB Co-production Working Group is continuing to meet and deliver against a work plan of activities including the development of a new Communications Plan.</p>

Public Services Boards' Wellbeing Plans

Each Public Services Board has developed high level plans relating to each of their wellbeing objectives. However both NPT and Swansea PSB's are currently undertaking fundamental governance reviews. Bridgend PSB is currently undertaking work to align themselves to Cwm Taf priorities. In light of this normal reporting of progress and actions has not been able to be completed. However each PSB will publish a full year end report in April, which will be brought before the Health Board in May for information.

ABMU Health Board is contributing to each PSB, with the Chairman of the Health Board being appointed as Chair of the Swansea PSB. However, covering 3 Public Services Boards and the multiple working groups within each PSB continues to prove a significant challenge for us. As part of the governance arrangements included in the new West Glamorgan RPB a commitment has been made by Swansea Council, Neath

Port Talbot CBC and the Health Board to revise these arrangements and streamline the Regional Partnership Board and Public Services Boards structures going forward. Following the joint NPT and Swansea Public Services Boards meeting in September 2018 a Critical Incident Group (CIG) was established to address the high level of drug related deaths in the Swansea and Neath Port Talbot areas and the operation of gangs across county lines which is giving significant cause for concern. Further to this, in line with the service changes which form part of the Bridgend Boundary Change the Substance Misuse Area Planning Board has commissioned external consultants to undertake a review of substance misuse services. This is an in-depth piece of work which will continue over the coming months. However the APB is still continuing to work towards its priorities including; reducing drug related deaths, improving dual diagnosis and developing a new performance framework.

A subsequent joint NPT and Swansea Public Services Boards meeting in February 2019 reviewed the work of the CIG and agreed that significant progress had been made and that the this Group would therefore be stood down with issues being taken forward via normal joint agency planning processes.

The Health Board is continuing its commitment to working with partners to address key issues and has established an internal Partnership Group, chaired by the Executive Director of Strategy, to provide coherence, focus and traction to Health Board partnership working with Local Government. Its remit is to advise on a Health Board view of partnership priorities, and ensure appropriate governance and delivery arrangements are in place in relation to Health Board partnership commitments. It provides oversight of existing partnership arrangements and advises on opportunities for improvement where appropriate as well as acting as a conduit for escalation. There are also regular meetings between the Chair, Chief Executive, Executive Directors and their counterparts in the local authority. The improvement in relationships is being seen in operational service delivery.

4. RECOMMENDATIONS

Members are asked to:

- **NOTE** the progress made on implementation of the priorities of the Western Bay Programme and Regional Partnership Board to date;
- **NOTE** the work underway to implement the review of the Western Bay Programme in the light of the Bridgend Boundary change;
- **NOTE** the work underway with Public Services Boards on their wellbeing plans
- **NOTE** that a further report will be brought to the Board in May 2019 on partnership plans for 2019-20

Governance and Assurance										
Link to corporate objectives <i>(please ✓)</i>	Promoting and enabling healthier communities		Delivering excellent patient outcomes, experience and access		Demonstrating value and sustainability		Securing a fully engaged skilled workforce		Embedding effective governance and partnerships	
	✓		✓		✓				✓	
Link to Health and Care Standards <i>(please ✓)</i>	Staying Healthy	Safe Care	Effective Care	Dignified Care	Timely Care	Individual Care	Staff and Resources			
	✓	✓	✓			✓				
Quality, Safety and Patient Experience										
The report highlights the current partnership arrangements with Western Bay and local Authorities. These arrangements have been developed to improve outcomes for patients and mitigate any quality and safety risks.										
Financial Implications										
The recommendations made are not associated with any financial implications. Members of the Board are not being asked to consider or approve any financial assumptions.										
Legal Implications (including equality and diversity assessment)										
There are no legal implications associated with this report or the plans outlined within it.										
Staffing Implications										
There are no staffing implications associated with this report or the plans outlined within it.										
Long Term Implications (including the impact of the Well-being of Future Generations (Wales) Act 2015)										
The actions outlined in the report support the five ways of working outlined in the Act. ABMU Health Board are working with partner organisations to identify improved ways of working to support the longer term strategic vision.										
Report History		This Board considered a previous Partnership Report Update on 28 th September 2018.								
Appendices		Appendix 1 for new West Glamorgan Regional Partnership Board Governance Structure.								

