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Bae Abertawe
Swansea Bay University
Health Board



Meeting Date	25 February 2020	Agenda Item	2.4
Report Title	Report on Progress against the Partnerships for Improving Health and Wellbeing Actions		
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Report Sponsor	Keith Reid, Director of Public Health		
Presented by	Keith Reid, Director of Public Health		
Freedom of Information	Open		
Purpose of the Report	This paper provides the Performance and Finance Committee with an update on progress against two of the actions relating to the priority areas within the Partnerships for Improving Health and Wellbeing section of the Annual Plan 2019-20: Health and Housing; and Health in All Policies.		
Key Issues	An update on progress in those areas is provided. The current work in the housing arena illustrates the challenges of co-ordinating involvement from across the Health Board and engaging in partnerships in a way that reflects a Health in All Policies approach. This is about “How are we doing things?” and not just “What things are we doing?” The issues that arise from this update are: How can the generic approach to partnership working better incorporate the whole health sector? How can Swansea Bay UHB better co-ordinate actions in relation to housing to ensure that the approach is evidence-informed and aimed at improving health and wellbeing? How will Swansea Bay UHB engage with partners in a manner that supports a Health in All Policies approach?		
Specific Action Required <i>(please choose one only)</i>	Information	Discussion	Assurance
	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Recommendations	The Committee is asked to note: - <ul style="list-style-type: none"> • The current position in relation to the Partnerships for Improving Health and Wellbeing Actions • That further work is required to develop an approach that incorporates evidence informed approaches into the work on housing. 		

	<ul style="list-style-type: none">• The potential for planning to have a positive impact on health and wellbeing• That additional work is required at a strategic level within the Health Board to consider how to embed partnership approaches and adopt a Health in All Policies approach systematically.• That the development of the IMTP / Annual Planning process will seek to address these issues by outlining a programme
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REPORT ON PROGRESS AGAINST THE PARTNERSHIPS FOR HEALTH AND WELLBEING ACTIONS

1. INTRODUCTION

This paper provides the Performance and Finance Committee with an update on progress against two of the actions relating to the priority areas - Health and Housing and Health in All Policies - identified within the Partnerships for Improving Health and Wellbeing section of the Annual Plan 2019-20.

2. BACKGROUND

As part of the Annual Plan 2019-20 implementation monitoring process, updates on progress are reported to the Performance & Finance Committee against each action and quarterly milestone. In addition to the commentary provided, each milestone is also given a RAG status.

The two actions referred to in this paper are set out below:

A_5	Health and Housing	Work with partners, targeting at risk groups to improve Health and Housing including environmental factors, flexible housing, homelessness and future proofing.
A_6	Health in All Policies	Develop Health in All Policies Framework with partners developing enhanced green and blue spaces using Green Infrastructure mapping.

In Quarter 2 both actions received a Red RAG rating (off-track and no progress). Members of the Performance & Finance Committee requested a specific update on the position.

The update on the current position is provided below:-

2.1. Health and Housing

2.1.1 Background

In July 2015 at one of the series of Changing for the Better events underpinning the Health Board's Clinical Strategy, a session was held on how health and housing could work together to achieve better outcomes for our population. A whole day event "What can housing do for healthcare" was subsequently held in 2016. Over 80 delegates attended including housing providers, Third Sector, Local Authorities and Health Board staff to identify what we could do together to improve the outcomes for our population, including:

- Earlier identification of people at risk at home
- Reducing numbers of patients waiting to be discharged from hospital
- Recognising housing as an underlying determinant of health

- Reducing risks of falls and accidents in the home

As a result of this workshop it was agreed that there were a range of issues which should be taken forward and a Health Board wide Health and Housing Group was established to progress this work. The group had wide representation from all housing associations in the, then ABMU, area, relevant voluntary sector organisations and Local Authority representatives.

This group organised two half day workshops – one on digital enablers for people’s lives/housing, and one on homelessness. Key achievements of the Group include:

- Mapping of extra care/supported housing facilities across the area;
- Agreement by housing associations that any spaces freed up could be available to the HB when they become vacant to move people awaiting placement provided this was funded (difficulties acting on this because of the financial position and acting quickly enough have proved barriers to implementing this);
- Successful bid made for ICF capital for technology investment into people’s homes to support them staying at home longer (money returned after IT lead left the Health Board, it was not possible to identify a clinical lead and so the Informatics department were unable to pick up);
- Need for homelessness “hub” for services in Swansea identified and successful ICF bid made for feasibility study (currently underway);
- Provision of housing support officer in NPTH for pilot to identify patients who could use supported housing scheme run by NPTCBC (withdrawn when funding from HB not available to continue pilot).

Following this in 2018 the Western Bay Regional Partnership Board (RPB) agreed that housing needed a more strategic focus within the Regional multiagency transformation programme and a symposium was held with all key partners, including social services, to identify issues and agree next steps. As a result the Regional Partnership Board agreed that a Social Care, Health & Housing Group should be established. The group is a sub-group of the West Glamorgan Integrated Transformation Board which reports directly into the Regional Partnership Board.

2.1.2 Current Situation

In order to move this work forward the Health Board has agreed to chair the group on an interim basis for an initial 6 month period, at which point governance arrangements will be reviewed. The group is developing a strategic framework for the investment of capital Integrated Care Funding (ICF) and other related funding streams across the West Glamorgan Partnership region as follows:

- Ensure delivery of a strategic framework for the use of capital ICF
- Ensure capital investment is aligned to the emerging strategic needs of the Region
- Develop a 5 year Capital Plan based on the developed strategic framework
- Monitor Budget to ensure that Value For Money is being achieved in terms of all capital funding streams
- Ensure co-production via Task & Finish Groups across all programmes of work

The group oversees the transformation, development and delivery of a strategic framework to underpin planning and delivery to support housing needs across all sectors, with a particular role in developing a 5 year capital programme for the expenditure of ICF capital, as required by Welsh Government.

In line with this the West Glamorgan Partnership has funded 6 days consultancy services from the Institute of Public Care (IPC) to facilitate a number of workshops to agree the scope and deliverables required to develop the framework. In November 2019 a number of multi stakeholder workshops were held with IPC facilitating to determine the scope and deliverables of the 5 year ICF capital framework.

Following this a draft Strategic Framework was developed which was taken to the West Glamorgan Integrated Transformation Board in December 2019 for approval and subsequently the Regional Partnership Board in January 2020. The Boards approved the draft Framework in principle.

2.1.3 Interdependencies

Collaboration between housing, health and social care is a high profile cross-organisational challenge. As one of many transformational themes that cut across both adults and children services in West Glamorgan, the Regional Partnership Board plays an important role in coordinating and providing strategic direction and oversight to this increasingly collaborative agenda. However, there is a lot of complexity relating to the integration of housing, health and social care; though there is a lot of commonality across these areas in relation to how they can support our national and regional priorities to improve outcomes for citizens and carers.

There are currently two groups that deliver regional oversight of these issues in West Glamorgan:

- Social Care, Health and Housing (SCH&H) Group
- Supporting People Regional Collaborative Committee (RCC)

From 1st April 2020, the Supporting People Regional Collaborative Committee (RCC) will be replaced by a new Regional Collaborative Group [RCG] in line with the new Housing Support Group [HSG] guidance from Welsh Government. This has come into place as a result of the new HSG fund which is an amalgamation of three existing grants; Supporting People Programme, Homelessness Prevention Grant and Rent Smart Wales Enforcement. The grant is distributed to Local Authorities to deliver, administer and commission appropriate services to achieve its vision. The RCG will act as a forum for collaborative working within the context of the HSG fund.

The current governance arrangements are that the RCC is not aligned with the West Glamorgan Regional Partnership although it also operates on a regional basis. The main funding source this group administers is the HSG. The core purpose of the HSG is to prevent homelessness and support people to have the capability, independence, skills and confidence to access and/or maintain a stable and suitable home.

There are a number of potential options for how to proceed with SCH&H and RCG from April 2020 under the governance of the RPB and a task and finish group with all interested parties is being established to recommend the best way forward for the West Glamorgan area. This proposal will then be discussed at the West Glamorgan

Integrated Transformation Board, the RCC and taken to the RPB for agreement so that the new structures and ways of working can be developed ready to deliver the new requirements from April 2020.

2.1.4 Next Steps

Following feedback received at the Integrated Transformation Board in December 2019 the draft Strategic Framework is being engaged upon. The group will work with a range of multi-agency partners and key stakeholders including service users through co-production to identify any issues, barriers and opportunities.

In line with the Framework the Group will develop a five-year plan which will focus on the current known issues and priorities including extra care, homelessness and housing stock, which will enable people to maintain independence. Specific areas of work will focus on older people, including disability grants and the provision of minor adaptations as well as developing approaches to more specialist equipment and technology.

Based on the above it can be seen that the key actions have been agreed and a work programme developed. Implementation on some issues, such as the Homelessness Hub in Swansea are underway, whilst others are under development. Based on this it is felt that the RAG rating would more accurately be amber.

2.2 Health, Housing and Planning Update from the Local Public Health Team

The Local Public Health Team has also been working on the housing and health agenda. This work has not been aligned with that undertaken by the Health Board and the LPHT is not engaged in the work of the Social Care, Health and Housing (SCH&H) Group. Initial work has involved: mapping the current policy environment in relation to housing; engaging with the housing stakeholders outside the health sector; identifying opportunities for collaborative working opportunities to maximise the contribution of housing to improve health and well-being of the local population. Clearly there is some overlap between this work and that undertaken by the Health Board sponsored groups.

In addition the Local Public Health Team are involved in specific projects with a housing element.

2.2.1 Penderry Regeneration Project

Primary Care and Public Health are members of the Penderry Regeneration Project Board, and also the health and well-being sub group. They have contributed to the development of a local population profile to inform the development of the project master plan.

Importantly, Public Health involvement has sought to establish a way of working such that health and wellbeing is considered across all elements of the project and not as a separate work strand independent of the others.

A health impact assessment (HIA) has been proposed as part of the overall approach and this was accepted by the project board. Colleagues in the Wales Health Impact Assessment Unit will support the scoping and delivery of this HIA. This will

help to embed the approach to considering health and wellbeing across all aspects of the delivery of the project.

2.2.2 Housing market assessment and housing strategies

Swansea and NPT local housing market assessments (LHMA) were updated on a regional level in late summer 2019. The LHMA should provide a robust and comprehensive analysis of current and future housing requirements considering the predicted changes in the socio economic environment in the Region.

The LHMA informs the development of local housing strategy; both Swansea and NPT current housing strategies (2015-20) expire at the end of March 2020 are due for updating.

Despite initial conversations following completion of the LHMA and an offer of Public Health input into the housing strategy development there has been no progress. Offers of support have not been taken up.

There remains potential for a public health contribution to inform the development of both Swansea and NPT housing strategies in order to improve health and well-being outcomes through improvements in existing and new housing stock, as well as through linkages to the planning strategy (Local Development Plans) and the place making agenda.

2.2.3 Evidence of effective approaches to tackling housing issues

A recent evidence synthesis undertaken by Public Health Wales identified priority areas for preventative action as being **housing quality, suitable housing and homelessness**. This evidence synthesis is attached as an appendix to the report.

Housing quality – this includes the elimination of cold, damp and mouldy homes; energy efficiency measures and poverty schemes, improving planning through HIA. Private rented sector properties tend to be of poorer quality and there is national discussions regarding the need work/ engage with private landlords.

Suitable housing; such as adaptations and modifications and overcrowding and falls prevention.

Homelessness: Each Local Authority is required to develop a homelessness strategy and action plan. Where available, these have not been widely shared beyond service providers and the involvement of health in their development has been mixed.

There is significant scope for the health sector to contribute to effective interventions to reduce homelessness and reduce the impact of homelessness on health and wellbeing and on access to services. At present there is a single homelessness nurse in Swansea, funded by the City Cluster.

Each local authority is required to develop a homelessness strategy, Swansea's is available, and I have recently passed to our healthy schools team the contact in Barnardo's who is responsible for working with schools to raise awareness of homelessness (and prevention) with staff and pupils.

There is a need for the health sector to ensure that no one is discharged into homelessness from a healthcare setting. Swansea Bay UHB have participated in the Hospital to Healthier Home scheme (operated by Care and Repair), but there remains concern that there may not be a systematic approach to ensuring that discharge is to a secure and safe housing situation.

Other housing work

Discussions early last year with social landlord Tai Tarian were undertaken as part of the Ending High Interest Credit Alliance work. This has focussed to date on developing alternative, affordable credit products.

2.2.4 Opportunities for the Health Sector to Engage with Planning

The aim of the special planning system is to effectively plan for the allocation of land over a specific time period and any future development. A Local Development Plan provides the policy framework for strategic and long-term local land use considerations within a Local Authority area, identifying where and how new developments and communities can be built.

The Local Public Health Team have brought together two workshops, facilitated by the Wales Health Impact Support Unit to develop and agree a joint approach / work programme that ensures health and wellbeing are considered as part of the land use planning processes across Swansea Bay. As a follow-up, the LPHT are in the process of meeting with each partner (Local Authority Strategic Planning leads, Health Board Estates, Primary Care and Natural Resources Wales) to further explore and develop these opportunities.

This has highlighted the need for a more co-ordinated approach to planning issues across the Region. Identified so far is the need to build networks between planners and health, raise awareness of roles to ensure timely collaboration and we (Jennifer and Beth) have started this process through the workshops, meetings and a contacts list. It is envisaged that at least one further workshop will take place in 2020.

The Neath Port Talbot Local Development Plan Review Consultations provides an opportunity for the health sector to respond in a co-ordinated way. There are 3 consultations scheduled for 2020, of note will be one outlining candidate sites for development. Engagement can be founded on the use of the health profile data for the area as well as other evidence demonstrating the benefits of considering health and wellbeing in the LDP Review. There is a need for the health sector to advocate for a participatory health impact assessment to be undertaken as part of the Review process.

The Swansea Local Development Plan is at the strategic site stage. The LPHT will be responding to the strategic site pre-applications by providing evidence based comment about maximising the health and well-being impact of site selection and developments on those sites.

2.3 Implications of current approach to Housing for Partnership working

The narrative illustrates that there is not an integrated approach to Housing work across the Health Board. This is not a criticism of the individuals involved in supporting initiatives but it points to a wider systemic issue in how the Health Board conducts its business.

For example, the focus of the work of the Social Care, Health and Housing (SCH&H) Group does not address the issue of the role of housing as a determinant of health more widely. This is despite this being a theme that emerged from the initial work. There is a question as to the extent to which the work undertaken by the (SCH&H) Group has been informed by evidence of housing approaches that have a positive

impact on health and wellbeing and by technical approaches such as Health Impact Assessment.

This question can also be framed in a different way: “To what extent are the members of partnerships equipped with the technical skills and knowledge to adopt an evidence-informed approach to their work?” and the related question “To what extent is the work of partnerships framed in a way that maximises the opportunity for population health gain?”

These two elements form the basis of the ‘Health in All Policies’ approach.

2.2. Health in All Policies

A Health in All Policies approach is one where the impact of policy proposals on health and wellbeing is assessed and used to inform decisions on policy and strategy. It is not an approach that uses health as the primary driver for decision making, rather it is one where the impact of decisions on health is actively considered to allow policies and approaches to be adapted or mitigated. The aim is to support decision making that promotes and enhances health and wellbeing and to support alignment in approaches across sectors.

There is currently very limited work on this basis underway. The example above of the Penderry Regeneration Project and the intentions in relation to the LDP engagement indicate that there is an understanding of the potential for this approach to have a significant and enduring impact on the health of our local populations. There are capacity constraints currently in the availability of suitably trained and experienced staff with the skills in Health Impact Assessment and the use of evidence informed approaches to policy development.

The Healthy Cities programme, being a World health Organisation initiative, has an element which promotes the Health in All Policies approach. This provides a potential platform for the expansion of this approach more widely across Swansea Bay.

The development of the IMTP provides an opportunity for a cross Health Board discussion to be initiated about how the aspirations in the Organisational Strategy to use partnerships for health can be developed in an inclusive way and how these can support a Health in All Policies approach as a way of doing business in Swansea Bay.

2.2.1 Green Infrastructure Project

There is a collaborative work with range of partners across 3 PSB areas (NPT, Swansea & Carmarthenshire) delivering a green infrastructure project funded by Welsh Government. The focus is on protecting, maintaining and enhancing the GI environment as well as increasing connection of people to places for wellbeing including volunteering and co-production approaches.

This programme is currently badged as the Health in All Policies work undertaken by the Health Board. It is funded under the ‘Biophilic Wales’ project stream.

3. GOVERNANCE AND RISK ISSUES

There are no governance or risk issues arising from these issues for the Health Board.

4. FINANCIAL IMPLICATIONS

There are no financial implications from this paper.

5. RECOMMENDATION

The Committee is asked to **NOTE**:

- The current position in relation to the Partnerships for Improving Health and Wellbeing Actions
- That further work is required to develop an approach that incorporates evidence informed approaches into the work on housing.
- The potential for planning to have a positive impact on health and wellbeing and the challenge to the Health Board to maximise its engagement in the planning agenda.
- That additional work is required at a strategic level within the Health Board to consider how to embed effective partnership approaches and adopt a Health in All Policies approach systematically.

Governance and Assurance		
Link to Enabling Objectives <i>(please choose)</i>	Supporting better health and wellbeing by actively promoting and empowering people to live well in resilient communities	
	Partnerships for Improving Health and Wellbeing	<input checked="" type="checkbox"/>
	Co-Production and Health Literacy	<input checked="" type="checkbox"/>
	Digitally Enabled Health and Wellbeing	<input type="checkbox"/>
	Deliver better care through excellent health and care services achieving the outcomes that matter most to people	
	Best Value Outcomes and High Quality Care	<input checked="" type="checkbox"/>
	Partnerships for Care	<input checked="" type="checkbox"/>
	Excellent Staff	<input type="checkbox"/>
	Digitally Enabled Care	<input type="checkbox"/>
Outstanding Research, Innovation, Education and Learning	<input type="checkbox"/>	
Health and Care Standards		
<i>(please choose)</i>	Staying Healthy	<input checked="" type="checkbox"/>
	Safe Care	<input checked="" type="checkbox"/>
	Effective Care	<input checked="" type="checkbox"/>
	Dignified Care	<input checked="" type="checkbox"/>
	Timely Care	<input type="checkbox"/>
	Individual Care	<input type="checkbox"/>
Staff and Resources	<input type="checkbox"/>	
Quality, Safety and Patient Experience		
The report details the Quality, Safety and Patient Experience delivery against plan for 2019/20.		
Financial Implications		
Financial delivery against plan is included in the report and tracker.		
Legal Implications (including equality and diversity assessment)		
Projects and actions detailed within the Tracker are considered on their own merit through the development of the Annual Plan.		
Staffing Implications		
Staffing and workforce performance against plan is included in the report and tracker.		
Long Term Implications (including the impact of the Well-being of Future Generations (Wales) Act 2015)		
<p>The Annual Plan deliver support the Health Board in its delivery of our Wellbeing Objectives</p> <ul style="list-style-type: none"> ○ Long Term – The Annual Plan sits within the broader strategic context of the Health Board’s Organisational Strategy ○ Prevention – The Annual Plan includes actions to address prevention and health improvement. ○ Integration – The Annual Plan covers the breadth of the Health Board’s responsibilities and actions are cross unit. ○ Collaboration – Actions within the Annual Plan are in many instances reliant on cross organizational delivery. ○ Involvement – The Annual Plan was developed through engagement with partners. 		
Report History	N/A	
Appendices	Appendix 1 - Making a Difference <i>Housing and Health: A Case for Investment - Executive Summary</i>	