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Bwrdd Iechyd Prifysgol  
Bae Abertawe  
Swansea Bay University  
Health Board



<b>Meeting Date</b>	<b>27<sup>th</sup> January 2022</b>	<b>Agenda Item</b>	<b>3.1</b>
<b>Report Title</b>	<b>Engagement on <i>Changing for the Future</i> – Our Proposal for the future location of Adult Acute Mental Health Assessment Beds in Swansea Bay University Health Board</b>		
<b>Report Author</b>	Nicola O'Sullivan, Head of Partnerships and Engagement Dermot Nolan, Interim Associate Director for Mental Health and Learning Disabilities Joanne Abbott-Davies, Assistant Director of Strategy & Partnerships		
<b>Report Sponsor</b>	Siân Harrop-Griffiths, Director of Strategy		
<b>Presented by</b>	Siân Harrop-Griffiths, Director of Strategy		
<b>Freedom of Information</b>	Open		
<b>Purpose of the Report</b>	The purpose of this report is to outline the need for public engagement on the future location of Adult Acute Mental Health Assessment Beds for Swansea Bay and seek endorsement of the draft Engagement Document.		
<b>Key Issues</b>	<p>In 2013-14 ABMU Health Board publicly consulted on the organisation and location of its Adult Mental Health Acute Assessment Facilities. This consultation, in partnership with the CHC, agreed that:</p> <ul style="list-style-type: none"> <li>- a single acute mental health assessment unit should be built for the populations of Swansea, Bridgend and Neath Port Talbot to replace the 3 existing facilities</li> <li>- the facility should be located at Neath Port Talbot Hospital (NPTH).</li> </ul> <p>Since that time it has not proved possible to progress this new development at Neath Port Talbot Hospital. Following the Bridgend Boundary Change it was agreed that the proposed location of the unit would be revisited.</p> <p>The agreement for a single acute mental health assessment unit remains extant. The proposed public engagement focuses on the location of the single acute assessment unit for the new Swansea Bay Health Board area.</p> <p>The draft engagement document, proposed timeline for the engagement process and Equality Impact Assessment are included for consideration and agreement. The Community Health Council considered these documents at its Executive Committee on 30<sup>th</sup> November and agreed the attached timeline.</p> <p>To manage the pressures of the Covid Pandemic changes have been made to deliver Adult Acute Mental Services in a safe way. It is proposed that these changes will continue while the future location for the acute mental health assessment unit is agreed and</p>		

	the business case is developed. The Outline Business Case for the capital funding to deliver the single acute mental health assessment unit will be developed and submitted to Welsh Government on completion of the next phase of work.			
Specific Action Required ( <i>please choose one only</i> )	<b>Information</b>	<b>Discussion</b>	<b>Assurance</b>	<b>Approval</b>
	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Recommendations	<p>Members are asked to:</p> <ul style="list-style-type: none"> <li>• <b>AGREE</b> the engagement document</li> <li>• <b>AGREE</b> the engagement process agreed with the CHC to commence on 31<sup>st</sup> January 2022 and end on 18<sup>th</sup> March 2022</li> <li>• <b>NOTE</b> the continuation of the interim changes to services as part of the response to the Covid pandemic while the new model is being developed.</li> <li>• <b>NOTE</b> that the service will be delivered within the current resource envelope</li> </ul>			

# **PUBLIC ENGAGEMENT ON THE PROPOSED LOCATION OF THE ADULT ACUTE MENTAL HEALTH ASSESSMENT BEDS FOR SWANSEA BAY**

## **1. INTRODUCTION**

This report outlines the need for public engagement on the future location of Adult Acute Mental Health Assessment Beds for Swansea Bay; seeks endorsement of the draft Public Engagement document; and agreement on the proposed timeline for public engagement.

## **2. KEY ISSUES**

In 2013-14 Abertawe Bro Morgannwg University (ABMU) Health Board publicly consulted on the organisation and location of its Adult Mental Health Acute Assessment Facilities. This arose due to a number of adverse reports into the unsuitable and unfit for purpose accommodation available, particularly on the Cefn Coed Hospital site. As a result of this consultation the Health Board, in partnership with the CHC, agreed that: firstly, a single adult acute mental health assessment unit should be built for the populations of Swansea, Bridgend and Neath Port Talbot to replace the 3 existing facilities; and secondly, that this should be located at Neath Port Talbot Hospital (NPTH).

Since that time it has not proved possible to progress this new development at NPTH. There were two main reasons for NPTH being the proposed location:

- Welsh Government guidance at that time recommended co-location on an acute hospital site; and
- NPTH was centrally located within the ABMU region.

The central location is no longer relevant, following the Bridgend Boundary Change, and therefore it was agreed that the proposed location of the unit would be revisited. The agreement to replace 3 existing services with one central one remains extant, so this engagement is only about the location of that, not whether a central service should be introduced.

The issues regarding the unsuitable and unfit for purpose accommodation remain, facilities at Cefn Coed do not provide privacy and dignity for patients. Facilities at Neath Port Talbot Hospital are more modern, however, the mix of patients including adult acute patients, substance misuse patients undertaking inpatient detoxification and the age-appropriate bed as required by Welsh Government and the configuration of the ward does not allow these different services to be provided in the most appropriate accommodation. The Swansea Bay population must access the Psychiatric Intensive Care Unit at the Princess of Wales Hospital in Bridgend, which can prove challenging to arrange admissions to. All of these facilities will be included in the new unit within purpose designed and built accommodation.

To manage the Covid Pandemic, changes have been made to deliver Adult Acute Mental Services in a safe way, including the development of a single integrated service, together with wards being designated as admission and treatment wards. It is proposed these arrangements continue until the new model is implemented.

The Strategic Outline Case for the new unit has been submitted to Welsh Government with a range of options, but no preferred location. Welsh Government has endorsed the SOC and given approval to move to Outline Business Case stage, but for this to be progressed the location of the new unit needs to be agreed. A series of stakeholder workshops have been held and a preferred option of the Cefn Coed site identified, but public engagement is needed to confirm this prior to this option being progressed.

The identification of the preferred location as Cefn Coed Hospital has been undertaken through a series of multi-agency stakeholder workshops. It reflects:

- The Health Board's Clinical Services Plan strategic direction of service development
- The outcome of the Changing for the Future public engagement exercise undertaken in 2021 which clearly set out the roles of the Health Board's major acute sites
- Welsh Government guidance, which no longer recommends co-location of these services on acute hospital sites
- The preferences expressed by service users at the stakeholder workshops to determine the preferred location.

Attached at **Appendix A** is the draft engagement document and at **Appendix B** the proposed timeline for the engagement process, which will allow the Outline Business Case for the capital funding required to be developed and submitted to Welsh Government. The Community Health Council considered these documents at its Executive Committee on 30<sup>th</sup> November and agreed the proposed timeline.

Subject to Board approval, the next stages in this process are as follows:

Action	Deadline
Health Board meeting to receive and endorse finalised engagement document	27 <sup>th</sup> January 2022
Engagement period	31 <sup>st</sup> January 2022 – 18 <sup>th</sup> March 2022
Consideration by CHC of outcome of engagement	29th March 2022 (CHC Executive)
Consideration by Health Board of outcome of engagement including response from CHC	28 <sup>th</sup> April 2022

Depending on the position with the pandemic face to face engagement will also be considered and agreed with the CHC. The engagement document will be available in a range of languages and formats. The Equality Impact Assessment has been drafted and is available as **Appendix C**.

It is important that staff and staffside are aware of the changes proposed prior to the engagement document being released. Partnership Forum members were briefed on the 2<sup>nd</sup> December 2021 regarding the proposed engagement prior to its consideration by the Health Board.

### 3. RISKS

The public consultation was undertaken a number of years ago and the outcome agreed in 2014. This comprised of two separate proposals:

- (a) That the 3 separate locations where the assessment and treatment of adults with acute mental health needs were carried out within the ABMU footprint should be combined into a single unit for the whole population
- (b) That the location of this new single unit should be at Neath Port Talbot Hospital.

As the conclusion reached regarding (a) still stands, this engagement will only focus on the location of the unit. However, it is possible that some members of the public will take this opportunity to try to revisit whether more than one unit should be provided within the Swansea Bay area. As part of the engagement process we will need to review all feedback we receive and consider whether what we have heard influences our model and thinking.

The identification of the Cefn Coed site as the preferred location for the new unit will have some implications on the funding assumptions of land sales assumed by Welsh Government, which will need to be agreed. There is potential that this will have an impact on the available land for the residential development, which is unconfirmed at this point.

#### 4. RECOMMENDATIONS

Members are asked to:

- **AGREE** the engagement document and timeline for consideration by the Health Board.
- **AGREE** the engagement process agreed with the CHC to commence on 31<sup>st</sup> January 2022 and end on 18<sup>th</sup> March 2022
- **NOTE** the continuation of the interim changes to services as part of the response to the Covid pandemic while the new model is being developed.
- **NOTE** that the service will be delivered within the current resource envelope

Governance and Assurance		
Link to Enabling Objectives (please choose)	Supporting better health and wellbeing by actively promoting and empowering people to live well in resilient communities	
	Partnerships for Improving Health and Wellbeing	<input checked="" type="checkbox"/>
	Co-Production and Health Literacy	<input checked="" type="checkbox"/>
	Digitally Enabled Health and Wellbeing	<input checked="" type="checkbox"/>
	Deliver better care through excellent health and care services achieving the outcomes that matter most to people	
	Best Value Outcomes and High Quality Care	<input checked="" type="checkbox"/>
	Partnerships for Care	<input checked="" type="checkbox"/>
	Excellent Staff	<input checked="" type="checkbox"/>
	Digitally Enabled Care	<input checked="" type="checkbox"/>
	Outstanding Research, Innovation, Education and Learning	<input type="checkbox"/>
Health and Care Standards		
(please choose)	Staying Healthy	<input checked="" type="checkbox"/>
	Safe Care	<input checked="" type="checkbox"/>
	Effective Care	<input checked="" type="checkbox"/>
	Dignified Care	<input checked="" type="checkbox"/>
	Timely Care	<input checked="" type="checkbox"/>
	Individual Care	<input checked="" type="checkbox"/>
	Staff and Resources	<input checked="" type="checkbox"/>
Quality, Safety and Patient Experience		
The changes outlined are focused on improving the quality and outcomes for patients by providing fit for the future facilities for their care.		
Financial Implications		
This engagement is necessary in order to progress the capital business case process for the new adult acute mental health assessment unit within Swansea Bay UHB. Capital will need to be made available from the Welsh Government capital monies and the Health Board will need to ensure that the development is affordable from a revenue point of view. The revenue cost should be within the existing financial service envelope.		
Legal Implications (including equality and diversity assessment)		

There are no legal implications associated with this report or the plans outlined within it.

### **Staffing Implications**

For some staff the changes proposed in the engagement document will result in changes in working arrangements which will be subject to the Organisational Change Policy. There is no risk to the employment of any member of staff.

### **Long Term Implications (including the impact of the Well-being of Future Generations (Wales) Act 2015)**

The actions outlined in the report support the five ways of working outlined in the Act. Swansea Bay UHB is working collaboratively with partner organisations to improve services provided for older people with mental health needs.

### **Report History**

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### **Appendices**

**Appendix A** – Engagement Document  
**Appendix B** – Engagement Timeline  
**Appendix C** – Equality Impact Assessment